

Stirling Wind Project Ltd.

Application for an Order Permitting the Sharing of Records Not Available to the Public Regarding the Stirling Wind Project I

June 14, 2023

Alberta Utilities Commission

Decision 28228-D01-2023
Stirling Wind Project Ltd.
Application for an Order Permitting the Sharing of Records Not Available to the Public Regarding the Stirling Wind Project I
Proceeding 28228
Application 28228-A001

June 14, 2023

Published by the:

Alberta Utilities Commission Eau Claire Tower 1400, 600 Third Avenue S.W. Calgary, Alberta T2P 0G5

Telephone: 310-4AUC (310-4282) in Alberta

1-833-511-4AUC (1-833-511-4282) outside Alberta

Email: info@auc.ab.ca Website: www.auc.ab.ca

The Commission may, no later than 60 days from the date of this decision and without notice, correct typographical, spelling and calculation errors and other similar types of errors and post the corrected decision on its website.

Contents

1	Decision summary Introduction and procedural background The Commission's authority to allow record sharing Submissions of the applicant		1
2			1
3			2
			3
	4.1	Is the proposed sharing of records reasonably necessary	3
	4.2	Fair, efficient and openly competitive operation of the electricity market	
	4.3	Offer control.	
5	Com	mission findings	4
6	Order		6

Alberta Utilities Commission

Calgary, Alberta

Stirling Wind Project Ltd.

Application for an Order Permitting the Sharing of Records not Available to the Public Regarding the Stirling Wind Project I

Decision 28228-D01-2023 Proceeding 28228 Application 28228-A001

1 Decision summary

- 1. In this decision, the Alberta Utilities Commission considers whether to approve an application brought under Section 3 of the *Fair, Efficient and Open Competition Regulation*, by Stirling Wind Project Ltd. (Stirling) for the preferential sharing of records that are not available to the public between Stirling, Stirling Renewable Energy Limited Partnership (Stirling LP), CWP Energy Inc. and URICA Energy Real Time Ltd.
- 2. As discussed in greater detail below, Stirling established that the sharing of such records is reasonably necessary for it to carry out its business and that the shared records will not be used for any purpose that will not support the fair, efficient and openly competitive operation of the electricity market. On this basis, and noting the support of the Market Surveillance Administrator (MSA), the Commission has granted the application to permit the sharing of records pertaining to the Alberta energy market under Section 3(3) of the Fair, Efficient and Open Competition Regulation.

2 Introduction and procedural background

- 3. On May 29, 2023, Stirling filed an application with the AUC pursuant to Section 3 of the Fair, Efficient and Open Competition Regulation. The application seeks an order from the Commission permitting the sharing of records not available to the public between Stirling, Stirling LP, CWP and URICA. The requested order relates to the Stirling Wind Project I (asset ID SWP1), which is located near the city of Lethbridge and will consist of 23 Siemens Famesa SG 5.-145 model turbines, each rated at 5 megawatts (MW), for a total generating capability of approximately 113 MW.
- 4. Stirling LP has contracted with CWP, which has developed an expertise in renewable energy and trading physical and financial power in merchant markets, to consider various strategies for SWP1.
- 5. In its application, Stirling indicated that it has entered into commercial arrangements with URICA, which, among other things, appoint URICA as an agent of Stirling to provide 24-hour real-time dispatch-desk service for operational energy market services and energy restatements for events at SWP1. These arrangements will make it necessary for Stirling, Stirling LP, CWP and URICA to share with each other certain records that are not otherwise available to the public, including energy price, volume pairs and available capability. The agreement between the

¹ Application 28228-A001.

companies is for services to be provided until the earlier of June 1, 2029, or the termination of the commercial arrangements.

- 6. The AUC issued a notice of the application on May 31, 2023. In the notice, the Commission advised that the parties granted standing in the proceeding were limited to Stirling and the MSA, in accordance with Section 3(5) of the Fair, Efficient and Open Competition Regulation.
- 7. On June 9, 2023, the MSA advised the Commission that it supports the application of Stirling and does not require further evidentiary process.
- 8. The Commission considers the record for this proceeding closed as of June 9, 2023.
- 9. The Commission reviewed the entire record in coming to this decision; lack of reference to a matter addressed in evidence or argument does not mean that it was not considered.

3 The Commission's authority to allow record sharing

- 10. Section 3(1) of the Fair, Efficient and Open Competition Regulation establishes that an electricity market participant shall not share records that are not available to the public relating to any past, current or future price and quantity offers made to the power pool or for the provision of ancillary services. Section 3(2) establishes instances where records that are not available to the public may be shared. Section 3(3) allows the Commission to issue an order permitting the sharing of records, stating:
 - (3) The Commission may, on application by a market participant that is otherwise prohibited from sharing records referred to under subsection (1), issue an order permitting the sharing of those records on any terms and conditions the Commission considers appropriate where the market participant establishes that
 - (a) the records will not be used for any purpose that does not support the fair, efficient and openly competitive operation of the electricity market, including the conduct referred to in section 2, and
 - (b) the sharing of the records is reasonably necessary for the market participant to carry out its business.
- 11. Another factor that the Commission considers in making a determination on the sharing of records is market share offer control. Section 5(5) of the *Fair*, *Efficient and Open Competition Regulation* states that a market participant shall not hold offer control in excess of 30 per cent of the total maximum capability of generating units in Alberta.
- 12. The Commission is also cognizant of the requirement in Section 6 of the *Electric Utilities Act* that "[m]arket participants are to conduct themselves in a manner that supports the fair, efficient and openly competitive operation of the market."

4 Submissions of the applicant

4.1 Is the proposed sharing of records reasonably necessary

- 13. Stirling does not have an internal 24-hour real-time dispatch desk in order to address events at power producers as required by the independent system operator (ISO) rules. URICA provides this dispatch-desk service to clients for operational energy market services, ancillary services, dispatch-down services and energy restatements for events at generators as required by the ISO rules and has the necessary expertise and resources to assist Stirling.
- 14. For this reason, Stirling asserted that the sharing of non-public records relating to SWP1 is reasonably necessary in order for it to carry out its business regarding SWP1. Written representations from senior officers of Stirling, Stirling LP and CWP, attesting to the necessity for the sharing of records with URICA, were filed with the application.

4.2 Fair, efficient and openly competitive operation of the electricity market

- 15. As part of the application, written representations from senior officers of Stirling, Stirling LP and CWP were filed indicating that the records subject to preferential information sharing will not be used for any purpose that does not support the fair, efficient and openly competitive operation of the Alberta electricity market, including but not limited to, the conduct referred to in Section 2 of the *Fair*, *Efficient and Open Competition Regulation*.
- 16. The senior officers' written representations also identified that Stirling, Stirling LP and CWP have formal systems of controls and policies which ensure that the information shared with URICA will be handled appropriately, including adherence to Section 2 of the *Fair*, *Efficient and Open Competition Regulation*.
- 17. Additionally, the written representations from the senior officers of Stirling and Stirling LP confirmed that both companies have in place an *Anti-bribery Policy*, a *Conflict of Interest Policy* and a *Confidentiality and Redaction Policy*, which together require all directors, officers, employees and any persons authorized to act on the company's behalf to comply with applicable laws, rules and regulations, including the protection of confidential information.
- 18. Similarly, the representations from a senior officer of CWP indicated that it has a *Code of Conduct* in the employment contracts of all CWP employees and a *Compliance Manual*, both of which require all employees and any persons authorized to act on the company's behalf to comply with the law and relevant rules and regulations, including the protection of confidential information.
- 19. A written representation from a senior officer of URICA was filed with the application, which confirms that any records shared with URICA will not be used for any purpose that does not support the fair, efficient and openly competitive operation of the Alberta electricity market, including but not limited to the conduct referred to in Section 2 of the *Fair*, *Efficient and Open Competition Regulation*. The senior officer of URICA confirmed that URICA has a formal compliance plan and program in place to safeguard confidential and commercially sensitive information and access to such information, including non-public quantity-offer information and the confidential information of companies with which URICA does business. All of URICA's employees, officers and affiliates are required to acknowledge and comply with the compliance

plan and the Fair, Efficient and Open Competition Regulation. Access to secured information is strictly controlled and monitored.

4.3 Offer control

20. Stirling advised that the total offer control of Stirling, Stirling LP and affiliated companies is zero per cent, that the total offer control of CWP and affiliated companies is 3.4 per cent and that URICA's offer control is zero per cent, all of which are less than the offer-control limit of 30 per cent, as set out in Section 5(5) of the Fair, Efficient and Open Competition Regulation.

5 Commission findings

- 21. Section 3(3) of the Fair, Efficient and Open Competition Regulation, authorizes the Commission to issue an order permitting the sharing of records on any terms and conditions that the Commission considers appropriate, provided that certain requirements are satisfied. For the reasons that follow, the Commission finds that those requirements have been met.
- 22. The Commission is satisfied that Stirling has demonstrated that (i) the records sharing order is reasonably necessary for Stirling to carry out its business; and (ii) the subject records will not be used for any purpose that does not support the fair, efficient and openly competitive operation of the Alberta electricity market, including the conduct referred to in Section 2 of the *Fair, Efficient and Open Competition Regulation*. The Commission is further satisfied that Stirling, Stirling LP, CWP and URICA will conduct themselves in a manner that supports the fair, efficient and openly competitive operation of the market. In making these findings, the Commission has relied on:
 - (a) Submissions from Stirling stating that it, Stirling LP and CWP do not have an internal 24-hour real-time dispatch desk in order to address events at power producers as required by the ISO rules.
 - (b) Written representations from senior officers of Stirling, Stirling LP, CWP and URICA confirming that any records subject to preferential information sharing will not be used for any purpose that does not support the fair, efficient and openly competitive operation of the Alberta electricity market and that they will conduct themselves in a manner that supports the operation of the market.
 - (c) Written representations from Stirling, Stirling LP and CWP confirming that they have formal systems of controls and policies that ensure the information shared with Stirling, Stirling LP and CWP will not be used for any purpose that does not support the fair, efficient and openly competitive operation of the Alberta electricity market, including the conduct referred to in Section 2 of the *Fair*, *Efficient and Open Competition Regulation*. The Commission understands that all employees and others conducting business on behalf of Stirling, Stirling LP and CWP are required to comply with these policies.

- (d) Written representations from URICA stating that it has a formal system of controls and policies that ensure the information shared with URICA will not be used for any purpose that does not support the fair, efficient and openly competitive operation of the Alberta electricity market, including the conduct referred to in Section 2 of the *Fair*, *Efficient and Open Competition Regulation*. The Commission understands that all officers and employees of URICA are required to comply with these policies.
- 23. The Commission also finds that offer-control figures for all entities involved (both before and after any approval to share records) are less than the offer-control limit of 30 per cent, as set out in Section 5(5) of the *Fair*, *Efficient and Open Competition Regulation*.
- 24. Finally, the Commission considers the MSA's support of this application to be a contributing factor in its determination to permit the sharing of records, given the MSA's mandate under Section 39(2)(a)(vi) of the *Alberta Utilities Commission Act*, to survey, investigate or enforce the "arrangements, information sharing and decisions relating to electricity market participants exchanging or wishing to exchange electric energy and ancillary services or any aspect of those activities."
- 25. For all of the above reasons, the Commission is prepared to issue an order allowing Stirling, Stirling LP and CWP to share records not available to the public with URICA, subject to the following terms and conditions:
 - (a) The order applies to the sharing of non-public price, quantity and availability information, between Stirling, Stirling LP, CWP and URICA, pertaining to SWP1, that may relate to SWP1's participation in the Alberta energy market, as described in the application.
 - (b) Stirling, Stirling LP, CWP and URICA must notify the Commission of the termination of the commercial arrangements between Stirling, Stirling LP, CWP and URICA as soon as is practicable and within 30 days of the termination of such commercial arrangements.
 - (c) Stirling, Stirling LP, CWP and URICA must notify the Commission of any material changes to the information and continued applicability of any representations included within this application that may affect the compliance of Stirling, Stirling LP, CWP or URICA with the *Fair*, *Efficient and Open Competition Regulation* as soon as is practicable and within 30 days of the material changes.
- 26. The order shall be effective from the date of this decision until the earlier of June 1, 2029, or the termination of commercial arrangements between Stirling, Stirling LP, CWP and URICA.

6 Order

- 27. Pursuant to the provisions of Section 3 of the *Fair*, *Efficient and Open Competition Regulation*, the Commission grants the application for the sharing of records as set out in the following order granted to Stirling Wind Project Ltd., Stirling Renewable Energy Limited Partnership, CWP Energy Inc. and URICA Energy Real Time Ltd., which is a separate disposition in this proceeding:
 - (1) Preferential Sharing of Records Stirling Wind Project I Order 28228-D02-2023

Dated on June 14, 2023.

Alberta Utilities Commission

(original signed by)

Fino Tiberi Executive Director, Market Oversight and Enforcement Division On behalf of the Alberta Utilities Commission