Decision 26477-D01-2021



ATCO Electric Ltd.

2020-2022 General Tariff Application Compliance Filing

September 1, 2021

Alberta Utilities Commission

Decision 26477-D01-2021 ATCO Electric Ltd. 2020-2022 General Tariff Application Compliance Filing Proceeding 26477

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ATCO Electric Ltd.Decision 26477-D01-20212020-2022 General Tariff Application Compliance FilingProceeding 26477

1 Decision summary

1. This decision provides the Alberta Utilities Commission's determinations on ATCO Electric Ltd.'s compliance with the Commission's directions issued in Decision 24964-D01-2021¹ and Decision 24964-D02-2021.²

2. The Commission finds that ATCO Electric has complied with directions 1 and 3-12 from Decision 24964-D01-2021. The Commission confirms that Direction 2 will be addressed by ATCO Electric at the time of its next general tariff application (GTA).

3. The Commission finds that ATCO Electric has complied with directions 1-35, 37-38 and 40-44 from Decision 24964-D02-2021. The Commission confirms that directions 36 and 39 will be addressed by ATCO Electric at the time of its next GTA.

4. The Commission finds that ATCO Electric has resolved all "Other matters" it identified as numbers 1 through 5 in Table C of its application. These were errors, omissions or placeholder true-ups ATCO Electric had committed to provide corrections or necessary adjustments for in its compliance filing.

2 Introduction and background

5. On April 19, 2021, ATCO Electric filed a compliance filing application with the Commission, pursuant to orders in Decision 24964-D01-2021 and Decision 24964-D02-2021. ATCO Electric requested approval of its compliance with the directions from the decisions for its revenue requirement for 2020-2022.

6. The Commission issued a notice of application on April 21, 2021,³ requiring parties to provide a statement of intent to participate (SIP) by April 28, 2021. The Commission received a SIP from the Consumers' Coalition of Alberta (CCA).⁴

7. In a letter dated May 12, 2021,⁵ the Commission established a process that included a round of information requests (IRs) to ATCO Electric, followed by CCA argument and ATCO Electric reply argument on June 2, 2021, and June 9, 2021, respectively.

¹ Decision 24964-D01-2021: ATCO Electric Ltd., 2020-2022 Transmission General Tariff Application, Proceeding 24964, March 1, 2021.

² Decision 24964-D02-2021: ATCO Electric Ltd., 2020-2022 Transmission General Tariff Application, Proceeding 24964, March 19, 2021.

³ Exhibit 26477-X0015.

⁴ Exhibit 26477-X0014.

⁵ Exhibit 26477-X0016.

8. Subsequently, in a letter dated July 14, 2021,⁶ the Commission issued Commission-only IRs⁷ to ATCO Electric to obtain additional information that it required prior to making a decision. After requesting an extension⁸ to the original deadline to file its responses to the IRs, ATCO Electric was directed to respond to the IRs by July 22, 2021.⁹

9. Following the receipt of ATCO Electric's IR responses, the CCA requested the opportunity to file supplemental argument.¹⁰ On July 29, 2021, a Commission ruling set the date of August 6, 2021, for supplemental argument by the CCA followed by supplemental reply by ATCO Electric on August 11, 2021.¹¹

10. The Commission considers the record for this proceeding to have closed on the deadline date for the submission of supplemental reply argument, August 11, 2021.

11. In reaching the determinations set out within this decision, the Commission has considered all relevant materials comprising the record of this proceeding. Accordingly, references in this decision to specific parts of the record are intended to assist the reader in understanding the Commission's reasoning relating to a particular matter and should not be taken as an indication that the Commission did not consider all relevant portions of the record with respect to that matter.

3 ATCO Electric's compliance filing

12. The Commission has reviewed ATCO Electric's responses to the Commission's directions in Decision 24964-D01-2021 and Decision 24964-D02-2021 and is satisfied that ATCO Electric has complied with the requirements of those directions in its compliance filing as follows.

13. The Commission finds that ATCO Electric has complied with directions 1 and 3-12 (Appendix 3) from Decision 24964-D01-2021. The Commission confirms that Direction 2 (Appendix 6) will be addressed by ATCO Electric at the time of its next GTA.

14. The Commission finds that ATCO Electric has complied with directions 1-35, 37-38, 40-44 (Appendix 4) from Decision 24964-D02-2021. The Commission confirms that directions 36 and 39 (Appendix 7) will be addressed by ATCO Electric at the time of its next GTA.

15. The Commission finds that ATCO Electric has resolved all "Other matters" identified as numbers 1 through 5 in Table C of its application. These were errors, omissions or placeholder true-ups ATCO Electric had committed to provide corrections or necessary adjustments for in its compliance filing. (Appendix 5)

16. In the sections that follow, the Commission addresses those directions for which further discussion is required.

⁶ Exhibit 26477-X0031, AUC letter – Updated process schedule.

⁷ Exhibit 26477-X0032, AUC IR Round 2 to ATCO Electric.

⁸ Exhibit 26477-X0033, AET Letter re Extension Request.

⁹ Exhibit 26477-X0034, AUC letter – Request for extension to submit IR responses.

¹⁰ Exhibit 26477-X0044, CCA Letter re Need for Supplement Argument – 26477.

¹¹ Exhibit 26477-X0046, AUC letter – Ruling on the need for supplemental argument and reply argument.

4 Direction 3, Decision 24964-D01-2021

17. In Direction 3 of Decision 24964-D01-2021, the Commission stated:

The first relates to the use of 2019 actual variables as inputs into the shared services allocation formulas. The Commission finds that the use of 2019 actual variables will maintain consistency between Proceeding 24964 and Proceeding 25663. In its compliance filing, ATCO Electric is therefore directed to use 2019 actual variables in place of 2018 actual variables as inputs into the shared services allocation formulas, and to adjust its shared services allocations accordingly.¹²

18. In its compliance filing application, rather than using 2019 actual variables as inputs into its shared services allocation formula for the year 2020, ATCO Electric continued to incorporate 2018 actual variables. ATCO Electric stated that using 2019 actual variables for 2021 and 2022 maintained consistency for the 2021 and 2022 test years that overlap with ATCO Pipelines' 2021-2023 general rate application (GRA) in Proceeding 25663. For the year 2020, which was not a test year that overlapped with ATCO Pipelines, ATCO Electric said that it continued to use the "two-year prior" method, which utilizes 2018 actual variables as inputs.¹³

19. The CCA opposed ATCO Electric's rationale for using 2018 actuals to allocate 2020 forecast costs, stating that it was neither reasonable nor appropriate given that the Commission's directions were clear that "2019 actuals should be used as inputs into the shared services allocation formulas for all test years."¹⁴

20. In its second round IRs,¹⁵ the Commission asked for and received various updated schedules from ATCO Electric that reflect the use of 2019 actual variables for the year 2020 for the purposes of allocating shared services costs. The impact of doing so on ATCO Electric's revenue requirements are reductions in the amount of \$0.581 million in 2020, \$0.032 million in 2021 and \$0.031 million in 2022.¹⁶ ATCO Electric did not update exhibits 26477-X0008 through 26477-X0011 to reflect the use of 2019 actual variables for the year 2020 despite being requested to do so in the IR.

21. The Commission disagrees with ATCO Electric's suggested interpretation of Direction 3 of Decision 24964-D01-2021. The wording of the direction states 2019 actuals are to be used as inputs into the shared service allocation formulas. A plain reading of the direction, which does not include any specific wording restricting its application to specific test years, is that it applies to all test years. On this basis, ATCO Electric should not have restricted the use of 2019 actual variables to the 2021 and 2022 test years. Accordingly, for the purpose of complying with Direction 3, ATCO Electric is required to provide the Commission with revised documentation showing the incorporation of this direction and its effect on revenue requirement.

22. Therefore, the Commission directs ATCO Electric to file, within 30 days of this decision, as a post-disposition filing, documents incorporating the impact to its revenue requirement of reflecting the use of 2019 actual variables for the year 2020 for the purposes of allocated shared

¹² Decision 24964-D01-2021, paragraph 55.

¹³ Exhibit 26477-X0025, AET-CCA-2021MAY18-001, PDF pages 1-2.

¹⁴ Exhibit 26477-X0028, CCA argument, paragraph 24.

¹⁵ Exhibit 26477-X0036 and Exhibit 26477-X0037, AET-AUC-2021JUL14-001.

¹⁶ Exhibit 26477-X0037, AET-AUC-2021JUL14-001 Attachment 1, Line No. 94 indicates: Collection(Refund) to the Alberta Electric System Operator (AESO) of (\$0.581 million) in 2020, (\$0.032 million) in 2021 and (\$0.031 million) in 2022.

services costs. Specifically, the Commission directs that ATCO Electric reflect the revenue requirement impact identified in Exhibit 26477-X0037, AET-AUC-2021JUL14-001 Attachment 1, and all other directions in this decision, in revised exhibits 26477-X0008.01 through 26477-X0011.01.

5 Direction 1, Decision 24964-D02-2021

23. In Direction 1 of Decision 24964-D02-2021, the Commission stated:

The Commission consequently directs ATCO Electric to use its internal 2019 actual FTEs [full-time equivalents] as the approved base level FTE complement for all test years. This base level of FTEs is a starting point for 2020 that will be adjusted as a result of the Commission's findings on incremental FTEs proposed by ATCO Electric in each of the test years. Incremental FTE additions and reallocations are discussed below.¹⁷

24. The Commission has examined ATCO Electric's compliance filing as it pertains to the direction for ATCO Electric to use its internal¹⁸ 2019 actual FTEs as the approved base level FTE complement for the 2020-2022 test years. With the exception of ATCO Electric's approach to reflecting the interdependent nature of Direction 1 of Decision 24964-D02-2021 with its forecast revenue offset calculation and the associated affiliate FTEs, the Commission finds that ATCO Electric has generally complied with Direction 1 and that its FTE complements were calculated accurately. The outstanding issue related to this direction is whether ATCO Electric's base level of FTEs (set at 2019 actual FTEs) should be adjusted to reflect the same quantum of FTEs used to inform its forecast revenue offset calculation.

25. Specifically, in its compliance filing, ATCO Electric incorporated its total 2019 actual FTEs (which, in 2019, included 59.4 affiliate FTEs on an actual basis) as the base level FTE complement for all test years. However, ATCO Electric did not update its 2020-2022 affiliate FTEs, and the associated forecast revenue offset calculations, to reflect its 2019 actual affiliate FTEs of 59.4. Rather, ATCO Electric used the 32.9 affiliate FTEs originally applied for in its 2020-2022 forecast revenue offset calculation.

26. In its response to a Commission IR, ATCO Electric stated that because the Commission approved the forecast revenue offset as filed for the test years (which incorporated 32.9 forecast affiliate FTEs),¹⁹ it "would be inappropriate"²⁰ to update its revenue offset calculation to reflect the 2019 actual affiliate FTEs of 59.4. Instead, ATCO Electric's revenue offset calculations continued to rely on its applied-for forecast of 32.9 affiliate FTEs. ATCO Electric indicated that the differential of 26.5 actual affiliate FTEs were "re-deployed" to non-affiliate operating and maintenance (O&M) costs for the 2020-2022 test years.

27. The CCA argued that while the Commission did approve ATCO Electric's revenue offsets, it was subject to and did not override the Commission's direction for ATCO Electric to use its internal 2019 actual FTEs as the approved base level FTE complement for all test years.

¹⁷ Decision 24964-D02-2021, paragraph 58.

¹⁸ The Commission observes, from Exhibit 26477-X0036, IR AET-AUC-2021JUL14-002, PDF pages 9 and 11, and Exhibit 26477-X0048, AET supplemental reply argument, paragraph 14, PDF page 5, that ATCO Electric used the word "internal" when referring to non-affiliate O&M and capital-related work.

¹⁹ Decision 24964-D02-2021, paragraph 296.

²⁰ Exhibit 26477-X0020, AET-AUC-2021MAY12-005, PDF page 15.

The CCA indicated that the Commission's direction required ATCO Electric to update both its affiliate and non-affiliate FTEs, and accordingly, both its operating costs and revenue offsets.²¹

28. In response to a Commission IR, ATCO Electric prepared schedules²² that showed revenue offsets based on incorporating its 2019 actual FTEs (including the use of 2019 actual affiliate FTEs of 59.4) as the approved base level FTE complement for all test years. In its response to this IR, ATCO Electric gave two scenarios.

29. In its "scenario one" response, ATCO Electric updated certain schedules that reflect revenue offsets on the basis of incorporating its 2019 actual FTEs as the approved base level FTE complement for all test years, including the use of 2019 actual affiliate FTEs of 59.4. This scenario results in revenue requirement reductions of \$5.140 million in 2020, \$5.646 million in 2021, and \$5.672 million in 2022.²³ ATCO Electric did not update exhibits 26477-X0008 through 26477-X0011 to reflect the use of 2019 actual affiliate FTEs of 59.4 in its revenue offsets, though the IR requested that these schedules be updated. Instead, ATCO Electric provided an updated set of minimum filing requirements (MFRs) in Exhibit 26477-X0041 in response to the Commission's IR.

30. In its "scenario two" response, ATCO Electric reduced its non-affiliate O&M FTEs (and the associated O&M costs of those FTEs) by 26.5 (i.e., ATCO Electric removed the 26.5 FTEs that it had re-deployed from affiliate-related O&M activities to non-affiliate-related O&M activities), while maintaining its affiliate FTEs at 32.9 (i.e., the 32.9 affiliate FTEs approved as part of ATCO Electric's revenue offset calculation), for all test years. ATCO Electric stated that it is "more appropriate and in line with the previous approval of the revenue offset forecast for AET [ATCO Electric Transmission] to maintain the FTEs required for the approved level of revenue offsets at 32.9."²⁴

31. The impacts to ATCO Electric's revenue requirement based on this alternative scenario are reductions of \$4.537 million in 2020, \$4.964 million in 2021 and \$4.986 million in 2022.²⁵ As reflected in its updates to exhibits 26477-X0008 through 26477-X0011, ATCO Electric stated that scenario two "would better align with the Commission's approval of AET's revenue offset forecast"²⁶ notwithstanding ATCO Electric's position that no adjustment was necessary under either of the scenarios it addressed.

32. In its supplemental argument, the CCA submitted²⁷ that the upward adjustment to revenue offsets under scenario one was reasonable and consistent with the Commission's direction to use 2019 actual FTEs. The CCA stated that scenario two, in which ATCO Electric proposed to adjust operating costs downwards, "would result in a misalignment of the base FTEs with the 2019 actual FTEs that were directed to be used by the Commission."

²¹ Exhibit 26477-X0028, CCA argument, paragraphs 10-11.

²² Exhibit 26477-X0036, and exhibits 26477-X0038 to 26477-X0041, AET-AUC-2021JUL14-002.

Exhibit 26477-X0038, Labour Impact tab, Line #7, Revenue Offset: reductions of \$5.140 million in 2020,
 \$5.646 million in 2021 and \$5.672 million in 2022. Exhibit 26477-X0039, Column AW, rows 31, 62 and 98: reductions of \$5.141 million in 2020, \$5.646 million in 2021 and \$5.672 million in 2022.

²⁴ Exhibit 26477-X0036, AET-AUC-2021JUL14-002, PDF page 11.

 ²⁵ Exhibit 26477-X0008.01, columns AW and AY at rows 25, 62 and 98: reductions of \$4.537 million in 2020, \$4.964 million in 2021 and \$4.986 million in 2022.

²⁶ Exhibit 26477-X0036, AET-AUC-2021JUL14-002, PDF page 13.

²⁷ Exhibit 26477-X0047, PDF pages 4-5, paragraph 11,

33. ATCO Electric replied that its affiliate work requires 32.9 FTEs to complete, and that an increase to the revenue offset for the cost associated with an additional 26.5 FTEs is not required. However, ATCO Electric argued that if the Commission is directing it to keep its starting utility FTE forecast at the 2019 base level (consistent with Direction 1 of Decision 24964-D02-2021), and then make adjustments, it is more appropriate to reduce forecast FTEs by 26.5 rather than inflating affiliate FTEs by that same number beyond the 32.9 FTEs already approved and which are the FTEs required to perform the affiliate work.²⁸

34. At the outset, the Commission finds that ATCO Electric's original compliance filing did not accurately reflect the implementation of Direction 1 of Decision 24964-D02-2021 as it pertains to revenue offsets.

35. In paragraph 18 of Decision 24964-D02-2021, the Commission stated that, "... All directions in this decision and Decision 24964-D01-2021 are subject to all findings and other directions made elsewhere in these decisions." In other words, the Commission's directions and findings are interdependent, as the Commission intentionally stated. Furthermore, Decision 24964-D02-2021 did not approve a reallocation or "re-deployment" of 26.5 FTEs from affiliate O&M work to non-affiliate O&M work for this test period relative to ATCO Electric's 2019 actual FTEs.

36. Nonetheless, the Commission accepts scenario two provided by ATCO Electric in its IR response, finding that the calculation therein more reasonably reconciles the Commission's approval of ATCO Electric's forecast revenue offsets with the corresponding number of FTEs required to complete the work (both affiliate and non-affiliate-related) as forecast over the test years.

37. Accordingly, for the purpose of complying with Direction 1 of Decision 24964-D02-2021, the Commission directs ATCO Electric to file, within 30 days of the issuance of this decision, as a post-disposition filing, documents incorporating the impact to its revenue requirement of removing the 26.5 FTEs that it re-deployed from affiliate-related O&M activities to non-affiliate-related O&M activities (while maintaining affiliate O&M FTEs at 32.9), for the 2020-2022 test years (i.e., ATCO Electric is directed to implement scenario two as discussed in paragraph 30 above). Specifically, the Commission directs that ATCO Electric file revised exhibits 26477-X0008.01 through 26477-X0011.01 to show the revenue requirement impacts identified in Exhibit 26477-X0038, AET-AUC-2021JUL14-002 Attachment 1,²⁹ and all other directions in this decision.

6 Calculation of ATCO Electric's approved revenue requirement for the years 2020-2022

38. In Exhibit 26477-X0008.01 – Minimum Filing Requirement, ATCO Electric calculated its 2020-2022 revenue requirement reflecting adjustments related to its compliance with Decision 24964-D01-2021, directions 7-10; Decision 24964-D02-2021, Direction 37 (AET-AUC-2021JUL14-003);³⁰ and Direction 1³¹ under ATCO Electric's scenario two. Exhibit 26477-

²⁸ Exhibit 26477-X0048, AET supplemental reply, PDF pages 5-6, paragraph 15.

²⁹ Exhibit 26477-X0038, Labour Impact tab, Footnote 2: "Total Impact of Utility FTE Labour Update," row 33: reductions of \$4.522 million in 2020, \$4.956 million in 2021 and \$4.979 million in 2022.

³⁰ Exhibit 26477-X0036, AET-AUC-2021JUL14-003.

³¹ Exhibit 26477-X0038, AET-AUC-2021JUL14-002 Attachment 1.

X0008.01 indicates revenue requirements of \$698.639 million, \$689.777 million and \$700.732 million, for the years 2020, 2021 and 2022, respectively.

39. However, Exhibit 26477-X0008.01 does not reflect the Commission findings with respect to ATCO Electric's compliance with Decision 24964-D01-2021, Direction 3 (AET-AUC-2021JUL14-001),³² and the reduction to revenue requirement related to the use of 2019 actual variables as inputs to its shared services model. ATCO Electric's compliance with Direction 3 in Decision 24964-D01-2021 results in reductions to revenue requirement of \$0.581 million, \$0.032 million, and \$0.031 million, in the years 2020, 2021 and 2022, respectively.

40. Having taken these reductions into account, the Commission has calculated revenue requirements of \$698.058 million,³³ \$689.745 million³⁴ and \$700.701 million,³⁵ in each of 2020, 2021 and 2022, respectively. The Commission expects that the post-disposition documents it has directed ATCO Electric to file will reflect the revenue requirements calculated by the Commission in this paragraph. To the extent that any differences arise due to rounding or minor secondary impacts, ATCO Electric is further directed to identify and provide explanations for any such differences in its post-disposition documents. Should any differences be material, the Commission may reopen this proceeding to further adjudicate this matter.

7 Order

- 41. It is hereby ordered that:
 - (1) ATCO Electric Ltd.'s approved 2020 revenue requirement is \$698,058,000.
 - (2) ATCO Electric Ltd.'s approved 2021 revenue requirement is \$689,745,000.
 - (3) ATCO Electric Ltd.'s approved 2022 revenue requirement is \$700,701,000.

Dated on September 1, 2021.

Alberta Utilities Commission

(original signed by)

Kristi Sebalj Commission Member

³² Exhibit 26477-X0036, AET-AUC-2021JUL14-001.

³³ Calculated for 2020 as 698.639 million less 0.581 million = 698.058 million.

³⁴ Calculated for 2021 as 689.777 million less 0.032 million = 689.745 million.

³⁵ Calculated for 2022 as 700.732 million less 0.031 million = 700.701 million.

Appendix 1 – Proceeding participants

Name of organization (abbreviation) Company name of counsel or representative
ATCO Electric Ltd. Bennett Jones LLP
Consumers' Coalition of Alberta (CCA)

Alberta Utilities Commission

Commission panel K. Sebalj, Commission Member

Commission staff

- J. Graham (Commission counsel)
- A. Starkov
- L. Mullen
- A. Corsi
- P. Baker

Appendix 2 – Summary of Commission directions

This section is provided for the convenience of readers. In the event of any difference between the directions in this section and those in the main body of the decision, the wording in the main body of the decision shall prevail.

- 1. Therefore, the Commission directs ATCO Electric to file, within 30 days of this decision, as a post-disposition filing, documents incorporating the impact to its revenue requirement of reflecting the use of 2019 actual variables for the year 2020 for the purposes of allocated shared services costs. Specifically, the Commission directs that ATCO Electric reflect the revenue requirement impact identified in Exhibit 26477-X0037, AET-AUC-2021JUL14-001 Attachment 1, and all other directions in this decision, in revised exhibits 26477-X0008.01 through 26477-X0011.01...... paragraph 22
- 2. Accordingly, for the purpose of complying with Direction 1 of Decision 24964-D02-2021, the Commission directs ATCO Electric to file, within 30 days of the issuance of this decision, as a post-disposition filing, documents incorporating the impact to its revenue requirement of removing the 26.5 FTEs that it re-deployed from affiliate-related O&M activities to non-affiliate-related O&M activities (while maintaining affiliate O&M FTEs at 32.9), for the 2020-2022 test years (i.e., ATCO Electric is directed to implement scenario two as discussed in paragraph 30 above). Specifically, the Commission directs that ATCO Electric file revised exhibits 26477-X0008.01 through 26477-X0011.01 to show the revenue requirement impacts identified in Exhibit 26477-X0038, AET-AUC-2021JUL14-002 Attachment 1,³⁶ and all other directions in this decision...... paragraph 37

³⁶ Exhibit 26477-X0038, Labour Impact tab, Footnote 2: "Total Impact of Utility FTE Labour Update," row 33: reductions of \$4.522 million in 2020, \$4.956 million in 2021 and \$4.979 million in 2022.

³⁷ Calculated for 2020 as 698.639 million less 0.581 million = 698.058 million.

³⁸ Calculated for 2021 as \$689.777 million less \$0.032 million = \$689.745 million.

³⁹ Calculated for 2022 as 700.732 million less 0.031 million = 700.701 million.

Appendix 3 – Summary of Commission directions complied with from Decision 24964-D01-2021

(return to text)

This section is provided for the convenience of readers. In the event of any difference between the directions in this section and those in the main body of Decision 24964-D01-2021, the wording in the main body of the decision shall prevail.

- The second issue concerns the clarification of the weighting between IT annual operating 4. costs and IT asset net book value used in the IT services allocator (Table 3 above). In AET-AUC-2019DEC16-033, the Commission asked ATCO Electric to confirm that its calculations for the IT services allocator is based on an equal (50 per cent) weighting of IT annual operating costs and IT asset net book value. In the Commission's view, the calculation provided in ATCO Electric's application does not demonstrate that IT annual operating costs and IT asset net book value are weighted equally (50 per cent). For comparison purposes, the Commission observes that the approach used by ATCO Electric to calculate the GCA [general cost allocator] in Exhibit 24964-X0014, Excel worksheet tab "Attachment 25.1.2 (Allocators)," which weighs net revenues, total assets and total labour costs equally (33.33 per cent), is not the same as the approach used to calculate the IT services allocator. Accordingly, in their respective compliance filings, ATCO Electric and ATCO Pipelines are directed to recalculate the IT services allocator using the same approach (i.e., the approach to weighting the variables) that was used to calculate the GCA in Exhibit 24964-X0014, Excel worksheet tab "Attachment 25.1.2 (Allocators)," and to make the necessary adjustments to the IT services cost allocations. To clarify, the Commission is not directing ATCO Electric and ATCO Pipelines to allocate IT services costs through the GCA, but to apply a 50 per cent weighting to each of IT annual operating costs and IT asset net book value. paragraph 56
- 6. Finally, in Proceeding 24964, ATCO Electric stated that Canadian Utilities Limited sold Alberta PowerLine in 2019, and that Alberta PowerLine was consequently removed from the shared services allocation formulas to reflect this sale. However, the CCA submitted

- 7. Except for the innovation function, the Commission directs ATCO Electric and ATCO Pipelines, in their respective compliance filings, to use 2019 actual FTEs (shown above in Table 5) as the approved total pre-allocated shared services FTE complement for all GTA and GRA test years, and to then allocate these total pre-allocated shared services FTE complements (and the associated costs) in accordance with the allocators approved above. When adjusting their respective shared services costs to reflect the Commission's direction, ATCO Electric and ATCO Pipelines are also directed, in their respective compliance filings, to use 2019 actual shared services staff compositions as found in Exhibit 24964-X0345.01.

- 10. The Commission further directs ATCO Electric and ATCO Pipelines, in their respective compliance filings:
 - 1. To apply a zero per cent vacancy rate to its shared services FTEs, and to make all the necessary salary, benefit and escalation adjustments to reflect the Commission's direction above on shared services FTEs.
 - 2. To not offset the impacts of the reduction to capital FTEs with an increase in contractor costs.
 - 3. To not adjust its capitalization policy with respect to FTEs.
 - 4. To clearly identify how these various directions are complied with by showing each individual adjustment and the associated impact on shared services costs (i.e., reductions associated with salary adjustments, benefits, etc.)...... paragraph 75
- 11. The Commission directs ATCO Pipelines, in its compliance filing, to make the revision stated in the quote above. ATCO Electric is directed to make the same revision, in its

⁴⁰ Decision 23793-D01-2019: ATCO Pipelines, 2019-2020 General Rate Application, Proceeding 23793, June 25, 2019.

Appendix 4 – Summary of Commission directions complied with from Decision 24964-D02-2021

(return to text)

This section is provided for the convenience of readers. In the event of any difference between the directions in this section and those in the main body of Decision 24964-D02-2021, the wording in the main body of the decision shall prevail.

- 5. ATCO Electric is directed to reflect the directions contained within the entirety of sections 6.1.1 to 6.1.3 in its compliance filing. The Commission further directs AET not to offset the impacts of a reduction to capital FTEs with an increase in contractor costs.
- 7. Given the 2020 and 2021 wage settlements of other Alberta utilities and the uncertainty surrounding the COVID-19 pandemic, the Commission finds that increases of 1.90 per cent in 2020 and 1.75 per cent in 2021 for in-scope employees are in line with the average wage settlements of Alberta utilities for the same time periods and are reasonable in the current circumstances. For these reasons, the Commission approves in-scope

labour inflation rates of 1.90 per cent for 2020 and 1.75 per cent for 2021. ATCO Electric is directed to incorporate these rates in its compliance filing...... paragraph 103

- 8. The Commission agrees that the CCA's proposal is unreasonable; however, given the difficulty in predicting the economic impact of the COVID-19 pandemic, the Commission finds that a reasonable wage increase should be more in step with current economic conditions in Alberta, relative to the applied-for 2.75 per cent. Specifically, the Commission finds a 1.8 per cent increase for 2022, which is the average of the approved 2020 and 2021 inflation rates, to be reasonable in the circumstances, as it is at a level closer to the in-scope labour inflation rates approved above for 2020 and 2021. The Commission consequently denies the requested 2.75 per cent labour inflation increase requested by ATCO Electric, and approves a 1.8 per cent in-scope labour inflation rate for 2022. ATCO Electric is directed to incorporate this rate in its compliance filing.
- 10. ATCO Electric indicated that the methodology for both the "other" and contractor inflation rates is consistent with the methodology used in previous GTAs. However, given the uncertainty regarding the economic impacts of the pandemic and the speed of Alberta's recovery after the pandemic, along with the downward trend of more recent CPI forecasts, the Commission finds that the approved out-of-scope labour inflation rates best reflect the "other" and contractor labour market. Accordingly, based on the out-of-scope labour inflation rates the Commission approved in Section 6.3, ATCO Electric is directed to use "other" and contractor inflation rates of 0.8 per cent for 2021 and 1.8 per cent for 2022. For 2020, the Commission finds ATCO Electric's updated CPI forecast change of 1.2 per cent to be reasonable for the "other" and contractor inflation rates. ATCO Electric is directed to incorporate these rates in its compliance filing.

..... paragraph 116

- 12. For these reasons, the Commission declines to approve ATCO Electric's VPP [Variable Pay Program] costs in the amounts forecast in full. ATCO Electric is directed to reduce its VPP costs to 80 per cent of the forecast amounts in its compliance filing.

- 13. For the reasons above, and for the purposes of both ongoing administration and a timely settlement of unspent accumulated reserve balances, the Commission directs ATCO Electric to administer its VPP reserve account by disaggregating O&M, direct assigned, and non-directed assign capital VPP amounts effective January 1, 2020. This also applies to MFR Schedule 29-5, for which ATCO Electric is directed to prepare its continuity Schedule of Reserve for VPP on a disaggregated basis...... paragraph 176
 14. The Commission also directs that, effective January 1, 2020, the opening balance of
- ATCO Electric's VPP reserve account should be adjusted to reflect, on a disaggregated basis, the lesser of the approved 2019 forecast to be settled in the year 2020 or the actual 2019 amount paid in the year 2020...... paragraph 177
- 15. In setting these opening balances on a disaggregated basis, effective January 1, 2020, ATCO Electric is directed to remove any unspent capital VPP amounts from its VPP reserve account. With respect to O&M VPP, setting a January 1, 2020, opening balance at the lesser of the approved 2019 forecast or the actual 2019 amount paid in 2020 will effectively result in settling the O&M VPP through a one-time revenue requirement adjustment in ATCO Electric's compliance filing...... paragraph 179
- 16. Further, the Commission considers that the labour-related costs approved in ATCO Electric's O&M and VPP accounts already provide reasonable compensation for ATCO Electric's leadership employees. As noted by the CCA, current base salaries for leadership positions are six per cent above the market median, and the VPP payouts in 2019 for leadership positions was 107 per cent of forecast amounts whereas for all other employees, the average VPP payout was 95 per cent. In view of the above, the Commission declines to approve ATCO Electric's request to include the employee performance portion of its forecast MTIP costs in the test years. ATCO Electric is directed to remove its forecast MTIP costs for 2020-2022 in its compliance filing.
- 17. In the sections that follow, the Commission makes determinations on life-curve or net salvage proposals for the depreciation study accounts at issue. ATCO Electric is directed to implement these findings and to update its depreciation expense calculations in its compliance filing. paragraph 214
- For these reasons, ATCO Electric is directed to use its currently approved 53-R3 for USA 353.00 – Substation Equipment in its compliance filing. paragraph 222
- 19. Nonetheless, the Commission accepts that, based on the component life analysis conducted by ATCO Electric and the comments of Concentric, it is reasonable to shorten the average service life for this account but not to the extent proposed by ATCO Electric given the lack of actual retirement experience. ATCO Electric is directed to implement a 50-R3 for USA 353.02 HVDC Substation in its compliance filing.

..... paragraph 230

- For these reasons, ATCO Electric's proposed R2.5 curve is denied. ATCO Electric is directed to implement a life-curve of 67-R3 for USA 354.01 – Towers - ISO Rule 502.2 Compliant in its compliance filing....... paragraph 247
- 21. Given the conflicting evidence found within ATCO Electric's depreciation study, the Commission is not persuaded to change the currently approved life-curve parameters for this account. ATCO Electric is therefore directed to maintain its approved life-curve of 60-R2 for USA 355.00 Poles in its compliance filing...... paragraph 255

22. The Commission declines to approve ATCO Electric's request to increase the negative net salvage percentage for USA 354.00. The net salvage analysis indicates a general reduction in net salvage percentage for this account, and the currently approved -25 per cent net salvage already exceeds that of the peer Alberta utility comparator of -17 per cent. For these reasons, ATCO Electric is directed to maintain the use of its approved -25 per cent net salvage for USA 354.00 – Towers in its compliance filing. The Commission declines to approve ATCO Electric's request to increase the negative 23. net salvage percentage for USA 354.01. It accepts that in the absence of actual retirement and removal costs in USA 354.01 (ISO Rule 502.2 compliant towers) it is reasonable to mirror the net salvage percentage for USA 354.00 (towers). For this reason, ATCO Electric is directed to use a net salvage of -25 per cent for USA 354.01 - Towers - ISO Rule 502.2 Compliant in its compliance filing...... paragraph 271 24. The Commission approves both the WMP [Wildfire Mitigation and Grid Resiliency Program] Burn-P3 Risk Assessment Model Development and Storm and Event-Related System Operations Response projects as filed. The Commission finds that the former project will allow ATCO Electric to refine its risk analysis and the latter project will allow ATCO Electric to better respond to wildfire events. However, given the low level of expenditures and that the latter project is also driven by the risk of major storm events and not solely by wildfire events, ATCO Electric is directed to add these two projects in a combined amount of \$1.14 million to an applicable existing TCM [Transmission Capital Management] program or programs. paragraph 318 25. Given the approximate cost of \$200 per pole, the risk reduction achieved and the opportunity for the pole treatment to be combined with another activity, the Commission agrees with the CCA that the WMP Wood Pole Fire Protection Project is a cost-effective program, and therefore approves it as filed. ATCO Electric is directed to add this project in the amount of \$2.9 million to an applicable existing TCM Program. paragraph 320 For these reasons, the Commission denies ATCO Electric's WMP Transmission Line 26. Component Replacements in High Risk Fire Areas Project and directs ATCO Electric to remove its forecast costs in the amount of \$14.8 million for this project in its compliance filing......paragraph 324 For these reasons, the Commission denies ATCO Electric's WMP Transmission ROW 27. [Right-of-Way] and Facility Wildfire Mitigation Project as a stand-alone project and directs ATCO Electric to remove its forecast costs in the amount of \$10.5 million for this project in its compliance filing...... paragraph 329 28. For these reasons, the Commission denies ATCO Electric's WMP Telecommunications and Teleprotection Upgrades Project as a stand-alone project and directs ATCO Electric to remove its forecast costs in the amount of \$9.1 million for this project in its compliance filing. paragraph 334 29. It is not clear to the Commission how ATCO Electric distinguishes the need to rebuild a specific line for wildfire mitigation purposes from the need to rebuild a line because of asset health and age considerations. In addition, ATCO Electric indicated that in light of their lower system impact, the lines would have been forecast for replacement in existing TCM programs in the next test period. Without additional evidence (i.e., the identification by ATCO Electric of lines in need of urgent replacement), the Commission finds ATCO Electric's plan to address transmission line components in poor condition

- 34. A review of ATCO Electric's alternatives shows that its proposal to utilize a mobile unit at a cost of \$0.4 million is a lower overall capital cost option than installing a fifth permanent isolated generating unit at a cost of \$4.0 million. While an option to connect to

- 37. The Commission finds that ATCO Electric did not reflect the most up-to-date information in its application update. Accordingly, in its compliance filing, the Commission directs ATCO Electric to update its fuel cost forecast and O&M costs to account for the effects of the removal of the Indian Cabins and Steen River renewable hybrid plants, and the effects of the carbon tax in its fuel cost forecasts..... paragraph 366

- 42. As ATCO Electric's external financing requirements are obtained through CU Inc., the Commission finds this to be the best available information in determining reasonable

- 44. For this reason, the Commission declines to approve ATCO Electric's forecast 2022 Series V preferred share reset rate of 5.00 per cent, and directs ATCO Electric to maintain its current Series V preferred share rate of 4.60 per cent on a placeholder basis in its compliance filing...... paragraph 420

Appendix 5 – Summary of "other matters" complied with from Decision 24964-D02-2021

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This section is provided for the convenience of readers. In the event of any difference between the directions in this section and those in the main body of Decision 24964-D02-2021, the wording in the main body of the decision shall prevail.

Other matters 1-4:

The Commission notes ATCO Electric's confirmation of errors or omissions in its application and its commitment to correct them in its compliance filing. For example, paragraphs 180, 210, 228, 391 and 476 of ATCO Electric's argument identified items that it intends to correct in its compliance filing.⁴¹ The Commission accepts this proposal and requests that ATCO Electric prepare and incorporate a table summarizing all such adjustments into its compliance filing and cross-reference where the related costs and information are noted in the current application.

.....paragraph 30

Other matter 5:

⁴¹ Exhibit 24964-X0614, AET argument. As other examples, please see Exhibit 24964-X0185.07, PDF page 394, and Exhibit 24964-X0144, PDF page 41.

⁴² Decision 24805-D02-2020: ATCO Electric Ltd., 2018-2019 General Tariff Application Compliance Filing, Proceeding 24805, August 12, 2020.

Appendix 6 – Summary of Commission directions from Decision 24964-D01-2021 to be complied with in a future general tariff application

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This section is provided for the convenience of readers. In the event of any difference between the directions in this section and those in the main body of Decision 24964-D01-2021, the wording in the main body of the decision shall prevail.

2. In view of the above, there is a need for further testing to confirm the reasonableness and accuracy of the GCA allocation methodology, and to ensure the reasonableness of the associated GCA allocations as between regulated and non-regulated entities. The Commission therefore directs each of ATCO Pipelines and ATCO Electric to conduct an analysis that examines direct charging (or some reasonable and defensible proxy of effort or time) for the supply chain and financial services (excluding accounts payable) functional groups and to produce a cost allocation for each ATCO group entity, for both functional groups (including each financial services subfunction). ATCO Pipelines and ATCO Electric are directed to track and record the information associated with this analysis from January 1, 2022, to December 31, 2022, inclusive. If ATCO Pipelines and ATCO Electric choose to use a time estimate or level-of-effort estimate, rather than direct charging to comply with this direction, they must explain the methodology used to produce those estimates and be prepared to file evidence on the reasonability of the chosen estimate. ATCO Electric and ATCO Pipelines are directed to file this information in their next GTA and GRA, respectively, following the completion of the requested analysis. paragraph 53

Appendix 7 – Summary of Commission directions from Decision 24964-D02-2021 to be complied with in a future general tariff application

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This section is provided for the convenience of readers. In the event of any difference between the directions in this section and those in the main body of Decision 24964-D02-2021, the wording in the main body of the decision shall prevail.